

Message Text

SECRET

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42

ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY ARA/PAN:SMBELL:VV

APPROVED BY ARA/LA:AMB.RYAN

S/S - MR. MOFFAT

DESIRED DISTRIBUTION

ARA/PAN ARA/LA S/AB

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O 281923Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO IMMEDIATE

S E C R E T STATE 123780

STADIS////////////////////////////////

EXDIS

E.O. 11652: GDS

TAGS: PFOR, PN

SUBJECT: PANAMA

FOR ASSISTANT SECRETARY ROGERS FROM RYAN AND BELL

REF: TOKYO 6908

1. THE SITUATION DESCRIBED IN THE MAY 20 MEMORANDUM HAS BECOME SOMEWHAT MORE CLEAR ON RECEIPT MAY 27 OF A MEMORANDUM FROM CLEMENTS TO THE SECRETARY IN HIS NSC ROLE.

2. IT PROPOSED (1) A SPINNING OUT OF NEGOTIATIONS TO BEYOND THE ELECTIONS; (2) A PRESIDENTIAL INVITATION TO TORRIJOS PLUS SOME UNILATERAL ACTIONS TO FACILITATE THE SPIN-OUT; AND (3) A NEW POSITION ON DURATION -- (A) 40-50 YEARS FOR DURATION ON DEFENSE, AND (B) 25 YEARS DURATION ON OPERATION INSTEAD OF THE 20 YEARS TO WHICH DOD HAD EARLIER AGREED. IT PROPOSED NOTHING ON LAND/WATER AREAS.

3. WE ARE PLANNING TO PROPOSE TO AMBASSADOR BUNKER A
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RESPONSE WHICH SAYS, IN EFFECT, THAT THE PRIMARY MATTER

FOR THE PRESIDENT IS OBTAINING CONCEPTUAL AGREEMENT ON A TREATY, FOR WHICH THE EXISTING GUIDANCE HAS TO BE RELAXED, AND THAT THE SECONDARY MATTER IS MANAGING THE WHOLE "TREATY PROCESS" (NEGOTIATION, SIGNATURE, RATIFICATION) OVER TIME. ON THE LATTER POINT WE PLAN TO PROPOSE OPTIONS

WHICH ALLOW THE PRESIDENT TO CHOOSE, ESSENTIALLY, BETWEEN WHETHER HE WANTS A TREATY TO BECOME PUBLIC BEFORE OR AFTER THE ELECTIONS.

4. DESPITE ITS LENGTH, WE PLAN TO CABLE THE TEXT OF A BUNKER-APPROVED RESPONSE TO YOU AND HOLD THAT RESPONSE UNTIL WE RECEIVE YOUR INPUT, PARTICULARLY YOUR OBSERVATIONS ON THE DOMESTIC POLITICAL PLAY. INGERSOLL

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